

Day 1 – Session 2b

CEQ Effectiveness Indicators

Ali Enami
CEQ Institute, Tulane University

Learning Event on the Commitment to
Equity Methodology

CEQ Institute and The World Bank

Washington, DC

July 11-13, 2016

Effectiveness

- An indicator that you typically would think of:

$$\Delta Gini/Spending$$

- Problem: Fiscal interventions of larger size would d worse by definition because higher spending results in incrementally lower declines in Gini => leads to improper ranking of fiscal interventions

Effectiveness

Desirable properties:

- Ranks interventions properly
- Be within a certain range (i.e., between 0 and 1 or -1 and 1)
- Intuitively appealing interpretation
-

Reminder: How to Calculate the Marginal Contribution

- Let's use an example: *Marginal Contribution of Direct Taxes to the inequality of Disposable Income*

$$\mathbf{Market\ Income - Direct\ Taxes + Direct\ Transfers = Disposable\ Income}$$

- Two important Income concepts:
 - Disposable Income without Direct Taxes (before)
 - *Market Income + Direct Transfers*, or
 - *Disposable Income + Direct Taxes*.
 - Disposable Income (after)
- Marginal Contribution of the Direct Taxes:

$$\mathbf{MC \downarrow Direct\ Taxes \uparrow Disposable\ Income = Gini \downarrow Disposable\ Income \setminus Direct\ Taxes - Gini \downarrow Disposable\ Income}$$

- Direct Taxes are equalizing if $\mathbf{MC \downarrow Direct\ Taxes \uparrow Disposable\ Income > 0}$

CEQ Effectiveness Indicators

- General Indicators:
 - 1. Impact Effectiveness**
 - 2. Spending Effectiveness**

- Poverty-Specific Indicators:
 - 3. Fiscal Impoverishment and Gains Effectiveness**

1. Impact Effectiveness (1)

- For Inequality Indices (e.g. Gini):

Impact Effectiveness $\downarrow T$ (and/or B) \uparrow End income = $MC \downarrow T$ (and/or B) \uparrow End income / $MC \downarrow T$ (and/or B) \uparrow End income \uparrow^* ,

where $MC \downarrow T$ (and/or B) \uparrow End income \uparrow^* is the maximum possible $MC \downarrow T$ (and/or B) \uparrow End income if the same amount of T (and/or B) is distributed differently among individuals.

- For Poverty Indices (e.g. Poverty headcount ratio):

- **Transfers:** Above formula is applicable.

- **Taxes:**

Poverty Impact Effectiveness $\downarrow T$ \uparrow End income = $-MC \downarrow T$ \uparrow End income / $MC \downarrow T$ \uparrow End income $\uparrow H$

$MC \downarrow T$ \uparrow End income $\uparrow H$ is the Marginal Contribution of a tax if it is redistributed in the worst possible way.

1. Impact Effectiveness (2)

- This Indicator is always between -1 and +1 and the higher its value, the better it is.
- It is interpreted as the relative realized power of a tax, a transfer or a combination of taxes and transfers in reducing inequality or poverty (with the exception of taxes in the case of poverty).
- In the context of poverty and only for the taxes, the interpretation is as follows: the relative realized power of a tax to hurt the poor. The more negative the indicator is, the more potential for harm is realized.
- For example: if in the context of inequality, the impact effectiveness of a transfer is equal to 0.7, it means the transfer has realized 70% of its potential power in reducing inequality.

1. Impact Effectiveness (3)

| Fiscal Incident | | Impact Effectiveness with respect to: | | |
|---------------------------------------|--|---------------------------------------|-------------------|----------------|
| | | Disposable Income | Consumable Income | Final Income |
| Direct Taxes and Contributions | Income Tax | 0.3287 | 0.3547 | 0.4048 |
| | Employee contributions to the health insurance | 0.0838 | 0.0789 | 0.1246 |
| | Employer contributions to the health insurance | 0.2214 | 0.2267 | 0.2383 |
| | Employee contributions to the Social Security | 0.1479 | 0.1195 | 0.1718 |
| | Employer contributions to the Social Security | 0.3178 | 0.3354 | 0.3056 |
| | Total Direct Taxes and Contributions | 0.2564 | 0.2540 | 0.2871 |
| Direct Transfers | Targeted Subsidy Program | 0.3880 | 0.3936 | 0.3839 |
| | Social Assistance | 0.4250 | 0.4369 | 0.4490 |
| | Semi-cash Transfers (Food) | -0.0214 | -0.0245 | -0.0319 |
| | Total Direct Transfers | 0.4194 | 0.4239 | 0.4110 |
| Indirect Taxes (Sales Taxes) | | - | -0.1395 | -0.1303 |
| In-kind Transfers | Education Transfers | - | - | 0.2327 |
| | Education User-fees | - | - | 0.1630 |
| | Health Transfers | - | - | 0.3287 |
| | Health User-fees | - | - | -0.2490 |

Note: The Gini coefficient is the index used to calculate the effectiveness indicator here.

2. Spending Effectiveness (1)

- It is only applicable to the taxes and transfers with positive Marginal Contribution.

$$\text{Spending Effectiveness} = \frac{MC \downarrow T \text{ (and/or } B \uparrow \text{ End income)} = T \uparrow^* \text{ (and/or } B \uparrow^*)}{T \text{ (and/or } B)}$$

where $T \uparrow^*$ (and/or $B \uparrow^*$) is the minimum amount of Tax (or Benefit) that is needed to create the same $MC \downarrow T$ (and/or $B \uparrow$) End income.

- This Indicator is always between 0 and +1 and the higher its value, the better it is.
- It has an efficiency interpretation:** How much less distortionary taxes and transfers is needed to achieve the same social goal (in terms of the inequality or poverty index of interest).

2. Spending Effectiveness (2)

| Fiscal Incident | | Spending Effectiveness with respect to: | | |
|---------------------------------------|--|---|-------------------|---------------|
| | | Disposable Income | Consumable Income | Final Income |
| Direct Taxes and Contributions | Income Tax | 0.3693 | 0.3709 | 0.3918 |
| | Employee contributions to the health insurance | 0 | 0 | 0 |
| | Employer contributions to the health insurance | 0.1855 | 0.1872 | 0.2223 |
| | Employee contributions to the Social Security | 0.1237 | 0.1211 | 0.1392 |
| | Employer contributions to the Social Security | 0.2843 | 0.2825 | 0.2932 |
| | Total Direct Taxes and Contributions | 0.2475 | 0.2439 | 0.2633 |
| Direct Transfers | Targeted Subsidy Program | 0.2863 | 0.2887 | 0.2675 |
| | Social Assistance | 0.4147 | 0.4199 | 0.4132 |
| | Semi-cash Transfers (Food) | N/A | N/A | N/A |
| | Total Direct Transfers | 0.2966 | 0.2993 | 0.2784 |
| Indirect Taxes (Sales Taxes) | | - | N/A | N/A |
| In-kind Transfers | Education Transfers | - | - | 0.1761 |
| | Education User-fees | - | - | 0.1413 |
| | Health Transfers | - | - | 0.2722 |
| | Health User-fees | - | - | N/A |

Note: The Gini coefficient is the index used to calculate the effectiveness indicator here. Fiscal interventions with an N/A are the ones with a negative marginal contribution which it is mathematically impossible to calculate the spending effectiveness for them.¹⁰

3. Fiscal Impoverishment and Gains Effectiveness (1)

- It is only applicable to the poverty indicators.
- It uses two concepts introduced in Higgins and Lustig (2016):
 - **Fiscal Impoverishment (FI):** How much the poor individuals are made worse off by a fiscal system.
 - **Fiscal Gains to the Poor (FGP):** How much the poor individuals are made better off by a fiscal system.

Higgins, Sean, and Nora Lustig. "Can a poverty-reducing and progressive tax and transfer system hurt the poor?." Journal of Development Economics 122 (2016): 63-75.

3. Fiscal Impoverishment and Gains Effectiveness (2)

- For a fiscal system (composed of taxes and transfers):

$$Effectiveness \downarrow FI / FGP = [(B/T + B)(FGP_MC \downarrow B \uparrow End\ income / B)] + [(T/T + B)(1 - FI_MC \downarrow T \uparrow End\ income / T)]$$

Where T and B are the size of total taxes and transfers (both positive values), *FGP_MC* $\downarrow B \uparrow$ End income is the marginal contribution of transfer B to FGP (always a non-negative value) and *FI_MC* $\downarrow T \uparrow$ End income is the marginal contribution of tax T to FI (always a non-negative value).

- For individual taxes and transfers:

$$Tax\ Effectiveness \downarrow FI = T - FI_MC \downarrow T \uparrow End\ income / T ,$$

$$Transfer\ Effectiveness \downarrow FGP = FGP_MC \downarrow B \uparrow End\ income / B$$

3. Fiscal Impoverishment and Gains Effectiveness (3)

| Fiscal Incident | | \$4PPP FI-FGP Effectiveness with respect to: | |
|---------------------------------------|--|--|-------------------|
| | | Disposable Income | Consumable Income |
| Direct Taxes and Contributions | Income Tax | 0.9994 | 0.9987 |
| | Employee contributions to the health insurance | 0.9921 | 0.9895 |
| | Employer contributions to the health insurance | 0.9981 | 0.9971 |
| | Employee contributions to the Social Security | 0.9956 | 0.9943 |
| | Employer contributions to the Social Security | 0.9995 | 0.9991 |
| | Total Direct Taxes and Contributions | 0.9976 | 0.9969 |
| Direct Transfers | Targeted Subsidy Program | 0.1297 | 0.1441 |
| | Social Assistance | 0.1813 | 0.2050 |
| | Semi-cash Transfers (Food) | 0.0342 | 0.0385 |
| | Total Direct Transfers | 0.1422 | 0.1569 |
| Indirect Taxes (Sales Taxes) | | - | 0.9587 |
| Total System | | 0.4094 | 0.4829 |

Thank you!

Reference

- Higgins, Sean, and Nora Lustig. “Can a poverty-reducing and progressive tax and transfer system hurt the poor?.” *Journal of Development Economics* 122 (2016): 63-75.